

Leeds City Region Planning Review Recommendations (agreed September 2015 – revised draft June 2018)

Key to Track Changes

Highlighted yellow: New Recommendations

Red Text: Amendments to existing Issue/Recommendation

~~Strikethrough text:~~ Deleted Text

Acronyms have been replaced with full names throughout.

WORKSTREAM	ISSUE	DRAFT RECOMMENDATIONS
1. The West Yorkshire Combined Authority / Leeds City Region Enterprise Partnership (the LEP) Compliance with the Duty	The Duty applies in principle to the West Yorkshire Combined Authority in preparation of strategic plans for example the Transport Strategy, Strategic Economic Plan (SEP), emerging Rail Development Strategy and Local Inclusive Industrial Strategy. There is a lack of clarity currently on how this applies and with the changing organisational arrangements whether consultation arrangements relating to the preparation of strategic plans is sufficient.	<ol style="list-style-type: none"> 1. The West Yorkshire Combined Authority and the LEP to continue to follow current guidance in preparation of strategic plans (e.g. SEP and West Yorkshire Transport Strategy) – no change to current arrangements. 2. The West Yorkshire Combined Authority and the LEP to apply the high level principles of the emerging Statement of Common Ground and Statement of Cooperation in preparing strategic plans. 3. Items to be included on the agenda of the Combined Authority Place Panel (Leeds City Region political representation) Planning Portfolios Board to provide updates on key areas of activity relating to strategic transport activity as required. and the West Yorkshire + York Transport Portfolio Advisory Group. 4. West Yorkshire + York Transport Portfolio Advisory Group Transport Committee and North Yorkshire Planning and Transport Members Board to be provided with key updates on relevant strategic activity of the West Yorkshire Combined Authority Place Panel Leeds City Region Planning Portfolios Board to ensure cross-policy links are identified. 5. Joint workshops with both planning and transport portfolios holders in attendance will be undertaken as required on specific topics.
2. The West Yorkshire Combined Authority / the LEP Involvement with Planning Applications	The West Yorkshire Combined Authority and the LEP are not statutory consultees on planning applications but are prescribed bodies. In the context of changing	<ol style="list-style-type: none"> 6. All applications to be determined by Local Planning Authority (LPA) or planning inspectorate - no change to current arrangements proposed. 7. West Yorkshire Combined Authority to continue to provide consultation responses on planning applications relating to transport matters to West Yorkshire partner councils; responses will provide comments and practical

	<p>organisational arrangements there is a need to These recommendations clarify the role of the West Yorkshire Combined Authority and the LEP in providing consultation responses on both local and strategic applications on transport matters and economic development matters.</p>	<p>guidance (including recommendations relating to planning gain) to ensure that development proposals are aligned and contribute to meeting the objectives of the West Yorkshire Transport Strategy and LPAs transport policies. Responses to other Leeds City Region authorities will be provided where the development would have an impact on West Yorkshire. A review of associated processes and how to prioritise this activity to be undertaken by the Combined Authority.</p> <p>8. The West Yorkshire Combined Authority to provide consultation responses on planning applications relating to economic development matters (all Leeds City Region authorities) - providing an assessment of alignment with the SEP¹, West Yorkshire Combined Authority and the LEP investments or policy positions. This will only be to LPAs and on an exceptions basis such as by the request of LPAs on applications of sub-regional significance and / or where they relate to specific schemes which the West Yorkshire Combined Authority / the LEP have an interest; for example schemes which are part of the Leeds City Region project pipeline for investment.</p> <p>9. Further consideration be given with local authority partners to the opportunities and benefits of more formalised arrangements e.g. WYCA becoming a statutory consultee on major planning applications.</p> <p>9. The LEP will not provide consultation responses or letters of support on planning applications in order to maintain independence from the development management process and ensure there are no conflicts of interest. As noted in the recommendation above, the CA will provide responses in relation to the SEP as the accountable body for the LEP.</p> <p>11. WYCA officers will ensure internal processes are in place to coordinate and align planning application responses across economic and transport, as required.</p>
3. The West Yorkshire Combined Authority / the LEP input into Local Plans	<p>The West Yorkshire Combined Authority and the LEP are not statutory consultees on local plans but are prescribed bodies. In the context of changing organisational arrangements</p>	<p>10. The West Yorkshire Combined Authority to engage in local plan preparation of all Leeds City Region Local Planning Authorities (both informal, early engagement and at publication draft stages) on both transport and economic development matters.</p> <p>11. The LEP will not engage in local plan preparation to maintain independence from the local planning process, and ensure there are no conflicts of interest. The</p>

¹ E.g. Alignment with strategic priority locations: (Strategic **Urban Growth Centres**, Strategic Housing Growth Areas, and Strategic Employment **Growth Areas Sites**) and priority sectors: (innovative manufacturing, financial and professional services, health and life sciences, low carbon and environmental industries, digital and creative industries and logistics ~~food and drink~~).

	<p>there is a need to These recommendations clarify the role of the West Yorkshire Combined Authority / the LEP in providing consultation responses on both transport and economic development matters relating to draft development plans.</p>	<p>West Yorkshire Combined Authority will provide responses in relation to the SEP as the accountable body for the LEP.</p> <p>12. On both economic development and transport matters a template for self-assessment of plan alignment with the SEP and other relevant strategic plans (for example the West Yorkshire Transport Strategy) will be developed for completion by the LPA.</p> <p>13. Following receipt of a self-assessment template and at the request of the LPA a formal written response would be provided from the West Yorkshire Combined Authority on both transport and economic development matters. For Leeds City Region authorities not in WY, this will be under the remit of the LCR Partnership Committee.</p> <p>14. The West Yorkshire Combined Authority to continue to provide technical assistance to LPAs (West Yorkshire and other LCR authorities if required) in relation to accessibility assessments for site allocations subject to resources.</p> <p>15. The West Yorkshire Combined Authority / the LEP to liaise with neighbouring LEP areas on cross boundary issues of strategic importance.</p>
4. Enhanced joint working arrangements	<p>There is a high degree of cooperation taking place on strategic planning matters between Leeds City Region partner councils (and with neighbouring authorities) and there are some examples of resource-sharing and joint services within the Leeds City Region. There may be opportunities to build on this foundation to either decrease risks, improve services or to reduce costs.</p>	<p><u>Joint-working:</u></p> <p>16. Explore the potential for West Yorkshire / Leeds City Region wide procurement frameworks to support cost savings and efficiencies (e.g. framework relating to commissioning of local evidence, such as for retail, viability and housing market area assessments).</p> <p>17. LPAs to notify each other on applications of strategic, cross-boundary significance, with the process and requirements to be agreed and set out in the revised LCR Statement of Cooperation.</p> <p>18. West Yorkshire partner councils to continue to work to support the development and implementation of the West Yorkshire Transport Strategy.</p> <p>19. West Yorkshire partner councils work towards a common methodology for accessibility assessments on transport, which would form an appendix to the Transport Strategy.</p> <p>20. Leeds City Region partner councils to use the Health Impact Checklist where it meets local need, with a longer-term ambition to develop a full Health Impact Assessment framework (HIA) that is fit for purpose (relating to development management).</p>

		<p>21. West Yorkshire authorities explore the potential opportunities and efficiencies of preparing Joint Waste and Minerals Plans.</p> <p>22. Leeds City Region partner councils continue to prepare joint evidence on housing requirements and housing markets, and explore the opportunity to prepare joint strategic housing market assessments where appropriate.</p> <p>23. Leeds City Region partner councils explore opportunities for enhanced joint working on flood risk and Sustainable Urban Drainage.</p> <p>24. Leeds City Region partner councils and the West Yorkshire Combined Authority to consider further opportunities for preparing joint evidence to support local plans and potentially inform strategic policy positions, taking advantage of cost-efficiencies and aligning evidence. Planning policy areas that have been initially suggested include waste and minerals, green infrastructure, energy retail and transport.</p> <p><u>Resource Sharing:</u></p> <p>25. West Yorkshire partner councils to put in place and continue to implement the partnership agreement relating to sharing of resources for planning applications and appeals on minerals and waste matters.</p> <p>26. West Yorkshire partner councils to continue to explore formalised implement joint working arrangements relating to Building Control technical planning services in the Leeds City Region, cross-boundary working has commenced and is in a trial period an MOU is in place with the potential to offering support and operational capability to ensure service resilience particularly during busy periods.</p> <p>27. Continue to jointly fund major cross boundary studies and evidence gathering, where appropriate.</p>
5. Strategic Planning Policy	The current Leeds City Region approach is to build a shared evidence base and where necessary develop joint (non-statutory) plans and strategies. (The exception to this is the Transport Strategy which is a statutory plan for WY. York and	<p>28. A diagrammatic representation of Leeds City Region strategic spatial priorities to be prepared as a priority. A commitment by all partner councils to the use of the Leeds City Region Infrastructure Map (online tool) and to keep the data layers up to date, to be coordinated by the West Yorkshire Combined Authority. This tool illustrates the alignment between Local Plan employment and housing growth opportunities and committed transport infrastructure investments. to 2030.</p> <p>29. To continue to prepare sub-regional, non-statutory, joint investment framework/ infrastructure plan joint evidence and strategies that reflect emerging local plans</p>

	<p>North Yorkshire also have statutory Local Transport Plans). Approaches continue to emerge throughout the UK to address gaps in strategic planning, for example Joint Local Plans and Sub-regional Spatial Frameworks. A number of organisations including the RTPI are lobbying for changes that avoid legislation but incentivise authorities and partnerships of authorities to plan collectively for the long term.</p>	<p>across the city region (for example the Leeds City Region Connectivity Study and joint work on infrastructure planning). The framework should focus on growth opportunities, where to direct investment and safeguarding the environment. This could be an online, interactive tool linked to local plans.</p> <p>30. Keep under review the Leeds City Region Interim Strategy Statement (2011).</p> <p>30. The West Yorkshire Combined Authority will work with partner councils to ensure alignment of Local Plan spatial priorities with strategic spatial priorities and strategic infrastructure investment decisions.</p> <p>31. The West Yorkshire Combined Authority will review the existing processes in place including the Assurance Framework to identify any issues and opportunities in achieving greater alignment between development management approvals and the funding of strategic transport infrastructure (including consideration of the timely funding of required infrastructure).</p>
6. Governance and Communication	<p>Consider potential requirements within existing and emerging governance arrangements.</p>	<p>32. The 10 partner councils in the Leeds City Region and North Yorkshire County Council are local planning authorities (LPAs). They are therefore empowered by law to exercise statutory planning functions. The West Yorkshire Combined Authority is not an LPA and it is not considered that there is any need to change these current arrangements at this time. Any further consideration of this position will be taken forward in the course of devolution discussions.</p> <p>33. The West Yorkshire Combined Authority is the accountable body for the LEP. The West Yorkshire Combined Authority / LCR Partnership Committee and / or LEP Board as appropriate, should continue to be the decision-making bodies with regard to non-statutory, joint policy / evidence on strategic planning matters.</p> <p>34. LCR Planning Portfolios Board remains The Place Panel is the advisory panel to the West Yorkshire Combined Authority and the LEP with regard to strategic planning and transport infrastructure matters. The WY+York Transport Planning Advisory Group (TPAG) remains Transport Committee is the transport planning advisory group to the West Yorkshire Combined Authority.</p> <p>35. It is not appropriate for the WYCA / LEP advisory groups to include private sector representation due to potential conflicts of interest. Therefore, alternative Arrangements should continue to be made to ensure, and seek to enhance where appropriate, private sector input to strategic planning activities at both local and sub-regional levels.</p>

NB. Several recommendations set out above may be reviewed in the course of further devolution discussions with local partners and Government.